

Report of the Strategic Director, Place to the meeting of the Bradford East Area Committee to be held on 5 July 2018

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Subject:

SAFER ROADS DEVOLVED BUDGET

Summary statement:

This report updates the Area Committee on changes to the apportionment of the Safer Roads budget (recently approved by the Executive) and seeks approval for a programme of schemes in Bradford East for 2018/19.

Wards: All Bradford East

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Portfolio:

Regeneration, Planning & Transport

Overview & Scrutiny Area:

Regeneration & Environment

1. SUMMARY

1.1 This report updates the Area Committee on changes to the apportionment of the Safer Roads budget (recently approved by the Executive) and seeks approval for a programme of schemes in Bradford East for 2018/19.

2. BACKGROUND

- 2.1 The West Yorkshire Transport Strategy 2040 was approved by the West Yorkshire Combined Authority (WYCA) in August 2017. In conjunction with the Strategic Economic Plan, the overarching aim of the strategy is "...for Leeds City Region to be a globally recognised economy where good growth delivers high levels of prosperity, jobs and quality of life for everyone."
- 2.2 The key objectives of the strategy are:

Economy: Create a more reliable, less congested, better connected transport network.

Environment: Have a positive impact on our built and natural environment.

People and place: Put people first to create a strong sense of place.

- 2.3 In term of Safer Roads themes, the strategy includes a specific aim to reduce road accidents, aspiring to 'zero tolerance' of transport-related deaths. There are also aspirations to encourage walking and cycling by improving safety.
- 2.4 The Strategy retains the casualty reduction target first introduce by the Local Transport Plan, i.e. a 50% reduction in the number of people killed or seriously injured in road collisions (KSI) by 2026.
- 2.5 Historically there were specific budgets for the promotion of Casualty Reduction schemes and more general Traffic Management Measures. Following a significant reduction in the level of funding, this was combined into a single funding stream. Executive devolved the budget to the Area Committees on the basis of population split in October 2012, with a provision that 70% of the budget had to be allocated to Casualty Reduction schemes, the residual funding being available for projects prioritised by members.
- 2.6 The prioritisation of funding for Casualty Reduction schemes has been an important contributor to the continuing downward trend in casualty rates within the district. This has been achieved in partnership with other interventions including Police enforcement and Road Safety education, training and publicity activities. However, the current level of funding dictates that individual Area Committees are restricted in the scale of projects that can be prioritised. The current system also precludes the development of projects of more strategic significance or on a district-wide basis.
- 2.7 There has been a systematic addressing of locations with notable clusters of recorded traffic collisions. As such, the occurrence of collisions is becoming more sporadic and thus more difficult to target with specific area committee based interventions. Notwithstanding this it is acknowledged that there remains a safety

benefit in delivering traffic management schemes in areas where casualty rates are not necessarily high, but where there are concerns about vehicle speeds, severance or more general safety issues.

- 2.8 In order to address the issues highlighted in paragraphs 2.6 and 2.7 the following revisions to the Safer Roads budget allocation and scheme governance systems for 2018/19 onwards were approved by Executive committee on 12 June 2018:
 - Establish a top-slice of the Safer Roads budget to enable the promotion of strategic or district-wide projects, with the approval to promote such projects and consideration of any resulting objections being an Executive Member function.
 - Maintain the existing allocation for project development
 - Residual funding to be distributed to the Area Committees for them to continue promoting Casualty Reduction schemes as a priority. Each Area Committee will retain an indicative sum of £50,000 (per area) for general traffic management measures, with this figure being flexible when all viable Casualty Reduction projects have been prioritised.

3. OTHER CONSIDERATIONS

- 3.1 The Safer Roads budget forms part of a package of works known as implementation plans (IP). These have previously been 3yr plans, however the current plan (IP3) is for a 5yr period. IP2 ran from 2014/15 to 2016/17; all Safer Roads projects in Bradford East approved for promotion in that period have now been completed with the exception of 2 schemes as follows:
 - Shipley-Airedale Road/Barkerend Road red-light violation camera which was not recommend for progression by the West Yorkshire Safety Camera partnership on account of other planned improvement works at the junction.
 - Killinghall Road/Fagley Road junction improvement which proved unfeasible due to the requirement for 3rd party land.
 - It is recommended that these projects are formally abandoned by the Area Committee.
- 3.2 The approved 2017/18 area-wide Traffic Regulation Order for Bradford East included an item for the installation of waiting restrictions on Kings Gate. Following investigations and initial consultations it was concluded that there was little evidence to support the installation of restrictions and that the proposal would be detrimental to nearby businesses.
 - It is recommended that this proposal be formally abandoned by the Area Committee.

- 3.3 It is recommended that the Area Committee re-affirms its commitment to progressing Disabled Persons Parking Places and undertaking mobility access improvement works by again including budgets for these within the 2018/19 programme. The cost of any traffic surveys required to assess requests for traffic management measures and assist in determining future schemes programmes will also need to be met from this budget.
- 3.4 It is also suggested that the successful exercise of promoting a constituency-wide Traffic Regulation Order, to include a number of sites where minor amendments to waiting restrictions have been requested, be repeated in 2018/19. (Due to the more extensive processes involved, it would not be feasible to include any larger schemes or Residents Permit Parking Schemes within the constituency-wide Order).

4. FINANCIAL & RESOURCE APPRAISAL

4.1 The strategic schemes top-slice has been set at £120,000 for 2018/19 by Executive. Residual funding is allocated to the Area Committee's based on 2011 census population figures as follows:

Area	Population %
Bradford West	22.0
Bradford South	19.4
Bradford East	21.8
Shipley	18.2
Keighley	18.6

- 4.2 This apportionment results in a total budget of £122,892 for Bradford East. The individual budgets are therefore £72,892 for Casualty Reduction schemes and £50,000 for other community priority schemes
- 4.3 The Council's allocation for IP2 has been fully expended. As such there is no residual funding to allocate from that period.

5. RISK MANAGEMENT AND GOVERNANCE ISSUES

5.1 A failure to follow an evidence-based approach and prioritise schemes on the basis of casualty reduction potential would not meet with the overarching aims of the Safer Roads allocation

6. LEGAL APPRAISAL

6.1 There are no specific issues arising from this report. The course of action proposed is in general accordance with the Councils power as Highway Authority and Traffic Regulation Authority. The Council's commitment to taking into account the needs of all road users, including those with special mobility needs, is referred to in the body of this report.

7. OTHER IMPLICATIONS

7.1 EQUALITY & DIVERSITY

Due consideration is given to Section 149 of the Equality Act 2010 when developing all Safer Roads schemes.

7.2 SUSTAINABILITY IMPLICATIONS

Safer Roads projects are designed to minimise future maintenance implications and the impact on the environment.

7.3 GREENHOUSE GAS EMISSIONS IMPACTS

The implementation of highway safety schemes and projects which encourage sustainable transport modes will potentially reduce harmful emissions.

7.4 COMMUNITY SAFETY IMPLICATIONS

The Safer Roads programme delivers a wide-range of projects including traffic calming, pedestrian crossing facilities, cycling and horse riding provision, speed limit reductions and junction improvements. Such measures, along with partnership activities, form an integral part of improving safety in local communities. Reduction of community severance and community cohesion are two positive outcomes of this programme.

7.5 HUMAN RIGHTS ACT

None

7.6 TRADE UNION

None

7.7 WARD IMPLICATIONS

Respective ward members will be involved in the development of site specific projects.

7.8 IMPLICATIONS FOR CORPORATE PARENTING

None

7.9 ISSUES ARISING FROM PRIVACY IMPACT ASSESMENT

None

8. NOT FOR PUBLICATION DOCUMENTS

None

9. OPTIONS

9.1 Members may nominate alternative schemes to those recommended in Appendices 2 and/or 3 (to the same total budget value). Officers will provide appropriate advice on any suggested substitutions. Any alternative sites suggested for inclusion in Appendix 1 will be subject to justification in terms of Casualty Reduction potential

10. RECOMMENDATIONS

- 10.1 That the changes to the apportionment of the Safer Roads budget (approved by the Executive on 12 June 2018) be noted.
- 10.2 That a programme of Casualty Reduction schemes for 2018/19 listed in Appendix 1 be approved.
- 10.3 That the proposed programme of Traffic Management schemes for 2018/19 listed in Appendices 2 and 3 be approved.
- 10.4 That any Traffic Regulation Orders, or any legal procedures linked to the processing of traffic calming measures or pedestrian crossing facilities which are necessary to implement the chosen schemes be approved for processing and advertising subject to the scheme details being agreed with the local Ward Members.
- 10.5 That any valid objections to the advertised Traffic Regulation Orders, traffic calming or pedestrian facilities be submitted to this Area Committee for consideration or in the event of there being no valid objections the Traffic Regulation Orders be sealed and implemented and the traffic calming or pedestrian facilities be implemented as advertised.
- 10.6 That the previously approved schemes for Shipley-Airedale Road/Barkerend Road and Killinghall Road/Fagley Road (as detailed in paragraph 3.1) and Kings Gate (as detailed in paragraph 3.2) be formally abandoned.

11. APPENDICES

- 11.1 Appendix 1 Bradford East Casualty Reduction Schemes recommended 2018/19 programme.
- 11.2 Appendix 2 Bradford East Traffic Management Schemes recommended programme.
- 11.3 Appendix 3 List of minor Traffic Regulation Orders recommended for inclusion in 2018/19 Area-Wide Traffic Regulation Order.

- 11.4 Appendix 4 List of requests received for Traffic Management Measures in Bradford East in last 5 years.
- 11.5 Appendix 5 List of requests received for minor Traffic Regulation Orders including sites recommended for inclusion in 2018/19 Area-Wide Traffic Regulation Order.

12. BACKGROUND DOCUMENTS

- 12.1 Report of the Strategic Director Department of Environment and Sport to the meeting of Council Executive 9 October 2012 Devolution to Area Committees
- 12.2 Report of the Strategic Director Place to the meeting of Council Executive 12 June 2018 Proposed changes to the Safer Roads budget allocation

APPENDIX 1

Bradford East Casualty Reduction Schemes – recommended 2018/19 programme.

Priority List

Site	Ward	Proposed Scheme	5yr Ca	sualties	Budget Estimate
			KSI*	Slight	
Valley View Grove and Northcote Road	4	Safety camera*	7	10	38,000
Thornbury gyratory Leeds Road /Dick Lane approach	6	Trief kerbs and signal loop	2	3	8,892
Kings Road – Brisbane Avenue to Canal Road	4	Reduce speed limit to 30mph	1	36	11,000
Little Horton Lane north of Thornton Lane	18	Upgrade existing zebra crossing	0	5	15,000
				TOTAL	72,892
		*subject to approval by the WYCRP			

Reserve List

Site	Ward	Proposed Scheme	5yr Ca	sualties	Budget Estimate
			KSI*	Slight	
Cutler Heights Lane/Fenby	5/25	Traffic signals (Part in Bradford South - Tong	7	13	110,000
Avenue		Ward)			
Thornbury Road	6	Buildouts as pedestrian facilities	1	2	30,000
Orchard Grove and Old Park	13	Traffic calming	0	2	60,000
Road		-			

^{*}Killed or Seriously Injured

APPENDIX 2

Bradford East Traffic Management Schemes - recommended 2018/19 programme

Ward	Proposed scheme	Budget estimate
		045.000
5	Safety barrier	£15,000
ALL	See Appendix 3	£16,000
ALL	Traffic surveys/automatic counter deployment	£5,000
ALL	Dropped kerbs/access improvements	£5,000
ALL	Disabled persons parking places	£9,000
	TOTAL	£50,000
	5 ALL ALL ALL	5 Safety barrier ALL See Appendix 3 ALL Traffic surveys/automatic counter deployment ALL Dropped kerbs/access improvements ALL Disabled persons parking places

BRADFORD EAST AREA COMMITTEE LIST OF RECOMMENDED TRAFFIC REGULATION ORDERS

			Date of latest		
Ward	Location	Type of Order	Request	Originator	Comments / Problem
	Bolton & Undercliffe				
4	Idle Road	Waiting restrictions	17-18	Internal	Former QLM site - parking on footway issues
	Bowling & Barkerend				
5	Corban Street	Waiting Restrictions	17-18	Resident	No change Park Map correction
5	Cutler Heights Lane	Waiting Restrictions	17-18	Business	Limited waiting for customers (409-411)
5	Fullerton Street	Review restrictions	17-18	Business	Loading bay extension
5	Gilpin Street	Waiting Restrictions	17-18	Public	Sightlines in vicinity of entrance to taxi rank
5	Lorne Street	Waiting Restrictions	17-18	Public	Dyls for safety entering street from Wakefield Road
5	Mitre Court	Waiting Restrictions	17-18	Business	Additional dyls one side from entrance
5	Mount Street	Waiting Restrictions	17-18	Business	Access issues for Cemex
5	New Augustus St, Filey St	Review restrictions	17-18	Internal	Pay and display unused, maintenance issue - convert to limited waiting
5	Pollard Lane	Review restrictions	17-18	Cllr	Reduction in dyls adjacent to No.18
	Bradford Moor				
6	Killinghall Road	Waiting Restrictions	17-18	Cllr	Dyls to protect traffic flow past refuge at First Avenue
	Eccleshill				
10	Moorside Road	Waiting Restrictions	17-18	Public	Replace keep clear with dyls and extend to radius of Robin Close for access
	Idle & Thackley				
13	Leeds Rd and Albion St	Waiting Restrictions	17-18	Internal	No change Park Map correction
13	Leeds Road Thackley	Waiting Restrictions	17-18	Public	Dyls to protect traffic flow past new refuge near Ashfield Road
13	Town Lane	Waiting Restrictions	17-18	Public	Dyls at accesses to Blenheim Place for access
	Little Horton				
18	Back Horton Park Avenue	Waiting Restrictions	17-18	Public	Dyls to prevent obstruction from Little Horton Ln, adj 386
18	Basil Street	SEM	17-18	Public	Canterbury Nursery and Horton Park Primary school
18	Cousen Road	Waiting Restrictions	17-18	Internal	No change Park Map correction
18	Defarge Court	Waiting Restrictions	17-18	Cllr	Dyls at entrance to maintain access
18	Duinen Street	Loading bay	17-18	Business	Loading issues associated with Rainbow School
18	Greaves Street	SEM	17-18	Internal	Crystal Gardens school
18	Marsh Street	Waiting Restrictions	17-18	Cllr	Dyls one side at junction with Manchester Rd
18	Parkside Road	Waiting Restrictions	17-18	Business	Waiting restrictions opposite yard entrance to Parkside Mills
18	Trevor Foster Way	Waiting Restrictions	17-18	Business	Waiting restrictions to maintain access

BRADFORD EAST AREA COMMITTEE LIST OF REQUESTS FOR TRAFFIC MANAGEMENT MEASURES

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WARD				ORIGINAL REQUEST YEAR	MOST RECENT REQUEST	ACCIDENTS - NUMBER (5 years)	VEHICLE SPEEDS (H/M/L)	TRAFFIC VOLUMES (H/M/L)	MINOR ROAD/ CUL-DE-SAC	RESIDENTIAL DISTRIBUTOR	DISRIBUTOR / THROUGH ROUTE	SCHOOL OR PLAYGROUND	SAFER ROUTE TO SCHOOL	SHELTERED HOUSING	PETITION	COMMITTEE/FORUM GENERATED	MEMBER INTEREST	
	ROAD NAME	REQUEST	EST. COST															COMMENTS
	Bolton & Undercliffe																	
4	Idle Road (former QLM site)	Lay by etc (bollards only)	35000 (6,500)	16-17		3	M	Н			Υ		Υ				Υ	Zebra crossing enhancements 17-18, still parking issues
4	Kingsley Ave Bolton Ln	Permit parking	10,000	17-18			L	L	Υ								Υ	Match day residents only parking
4	Lister Lane	Pedestrian crossing	25,000	16-17		1	М	Н			Υ	Υ						Crossing towards park
4	Lister Lane	VAS update	3,000	17-18		1	M	Н			Υ							Existing site , sign superceded by 30 mph SLO
4	Stanley Rd jw Canal Rd	Extend island	10,000	17-18		0	М	Н			Υ							Police concern, 2 lanes forming at signals
4	Vernon Place	Residents Parking	10,000	14-15			L	L	Υ									Parking issues associated with local businesses
	Bowling & Barkerend																	
5	Bowling Back Ln/Sticker Ln	Traffic Signals	100,000	13-14		5	M	М			Υ							Include one-way at Parry Lane
5	Burras Road	Traffic calming	15,000	10-11	16-17	0	L	L	Υ			Υ	Υ					Possible 20mph zone
5	Wapping Road	Traffic calming	45,000	11-12	17-18	0	М	L			Υ							Incl. North Wing - frontages
	Bradford Moor																	
6	Dick Lane (Thornbury rbt)	Trief kerbing and signal loop	9,000	17-18		3	Н	Н			Υ							Loss of control from Leeds Rd, maintenance issue for Recreation
6	Moorside Ln / Scaley St	One way	10,000	12-13	16-17	0	L	L			Υ							Narrow roads, rat running to avoid signals
6	Mortimer Row	Residents parking	10,000	13-14	17-18		L	L	Υ									
6	Thornbury Road	Build-outs	30,000	12-13	16-17	3	М	М	Υ			Υ	Υ					Aid pedestrians crossing between school sites
				<u> </u>														

I	Eccleshill								I								
10	Acre Avenue / Acre Lane	Residents parking	10,000	13-14			L	L	Υ								Include buildout at junction with Stone Hall Road
10	Bradford Road (E5 Rbt)	Zebra Crossing	40,000	16-17		0	L	Н			Υ						Police request. Half in Shipley area seeking match funding
10	Fieldgate Road	Bollards or fence	4,000	14-15			-	-	Υ								Vehicles overiding closure
10	Norman Lane	VAS	10,000	17-18		1	Н	M			Υ						Y VAS each direction
10	Osterley Grove	Traffic calming	15,000	11-12	14-15	1	L	L	Υ								Possible 20mph zone
10	Pullan Avenue	Ped island mods	12,000	13-14			Н	Н			Υ	Υ	Υ				Increase size of traffic island at jcn with rbt
10	Roundwood Glen	Traffic calming	15,000	17-18		1	M	L		Υ							Chicane near 33 to reduce speed on bend
10	Rowlestone Rise	Traffic calming	20,000	13-14	14-15	0	L	L	Υ								
10	Victoria Road	Zebra Crossing	50,000	13-14		0	M	М			Υ	Y	Υ				Include raised table to replace existing cushions
	Idle & Thackley																
13	Albion Road	Residents parking	10,000	14-15	15-16		М	М			Υ						Layby nearest Leeds Rd. Workers taking parking, 1 res
13	Croftlands / Green Lane	Traffic calming	25,000	06-07	15-16	1	L	L		Υ							Minor side road leading to cul-de sacs
13	Cross Road	Traffic calming	20,000	09-10	17-18	1	L	L		Υ		Υ	Υ				Access to playground
13	Cyprus Ave/Windhill Old Rd	Point closure	10,000	13-14	17-18	0	L	L		Υ							Through traffic issue - 2 residents
13	Harrogate Road	Refuge island	10,000	16-17		0	M	Н			Υ						Near Navigation Dr, help prevent overtaking
13	Highfield Road	Zebra refurbishment	5,000	17-18		1	М	Н			Υ						Upgrade beacons
13	Howgate	Traffic calming	15,000	13-14	14-15	0	L	L		Υ				Υ			
13	Leeds Road	Zebra crossing	20,000	14-15		3	М	Н			Υ						Existing refuge and dyls at Apperley Lane
13	Leeds Road, Thackley	Zebra refurbishment	5,000	17-18		0	М	Н			Υ			Υ			Y Upgrade beacons
13	Orchard Gr / Old Park Rd	Traffic calming	60,000	12-13	17-18	1	М	М		Υ		Y	Υ				Include Hawthorn Dri, Bracken Edge & 20 zone
13	Santa Monica Road	Junction imp.	10,000	12-13	14-15	0	L	L	Υ								Sightline improvement
13	Tenterfields	Traffic calming	30,000	17-18		0	L	L		Υ							Harrogate Rd to Marina and 20mph
13	Town Lane at Sherborne Rd	Refuge island	10,000	16-17		1	М	Н			Y						Difficulties crossing to bus stops
	Little Horton																
18	Halcyon Way	Traffic calming	20,000	15-16		1	L	L		Υ							<i>(</i>
18	Lindley Road side access rd	Road closure	7,000	16-17		1	L	L	Υ							Υ	Closure of access road between 42 and 44
18	Little Horton Lane	Permit parking	10,000	17-18			М	Н			Υ						Add permit holders to limited waiting 683-707
18	Melba Road	Traffic calming	20,000	10-11	17-18	0	L	L	Υ					,	Y		Traffic calming adjacent to build-outs
18	Round Street	Traffic calming	20,000	07-08	17-18	0	L	L		Υ			Υ				Bus route
18	Seldon Street	Traffic calming	20,000	13-14		0	L	L	Υ								Traffic calming adjacent to build-outs

BRADFORD EAST AREA COMMITTEE LIST OF REQUESTS FOR TRAFFIC REGULATION ORDERS

Webster St, Feather Rd
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0.358
ose for access

18	Marsh Street	Waiting Restrictions	17-18	Cllr	Dyls one side at junction with Manchester Rd
18	Parkside Road	Waiting Restrictions	17-18	Business	Waiting restrictions opposite yard entrance to Parkside Mills
18	Trevor Foster Way	Waiting Restrictions	17-18	Business	Waiting restrictions to maintain access